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**From:** Sally Butts  
**Sent:** 2017-12-21T18:08:43-05:00  
**Importance:** Normal  
**Subject:** Fwd: National Monument Priority List  
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**From:** Nikki Haskett <[nhaskett@blm.gov](mailto:nhaskett@blm.gov)>  
**Date:** December 21, 2017 at 5:33:53 PM EST  
**To:** [kbail@blm.gov](mailto:kbail@blm.gov)  
**Cc:** [cmclear@blm.gov](mailto:cmclear@blm.gov), Sally Butts <[sbutts@blm.gov](mailto:sbutts@blm.gov)>  
**Subject: Fwd: National Monument Priority List**

Hi Kristin,

Sorry just saw this, I was traveling today. Here is the attachment but Sally may be able to send the newer version we updated yesterday that better reflects the 3356 access priorities.

Sent from my iPhone

Begin forwarded message:

**From:** "Haskett, Nikki" <[nhaskett@blm.gov](mailto:nhaskett@blm.gov)>  
**Date:** December 15, 2017 at 2:35:58 PM EST  
**To:** Cally Younger <[cyounger@blm.gov](mailto:cyounger@blm.gov)>, "McAlear, Christopher" <[cmclear@blm.gov](mailto:cmclear@blm.gov)>, "Tryon, Steve" <[stryon@blm.gov](mailto:stryon@blm.gov)>  
**Cc:** Timothy Fisher <[tjfisher@blm.gov](mailto:tjfisher@blm.gov)>, Sally Butts <[sbutts@blm.gov](mailto:sbutts@blm.gov)>, Mary Isaac <[misaac@blm.gov](mailto:misaac@blm.gov)>  
**Subject: National Monument Priority List**

Cally, Chris, Steve,

Attached is the draft NM Priority List that we developed for your

review. Steve and I spoke and it sounds like there may be funding to allocate from 1610 for the highest priorities. We are also taking a hard look at our 400 funds and will let you know what's available. Sally and Tim are coordinating this list with the 3356 action plan since this one is responsive to all orders, proclamations, and other recent actions.

The table in the write up has more detailed information regarding the "concerns" from the final report that needs to be addressed. I also created a one page summary priority table for a quick look (pdf attached).

Nikki Haskett (Moore)  
Acting Deputy Assistant Director  
National Conservation Lands and Community Partnerships  
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## **BLM National Monuments - Planning Priorities List**

12/11/17

### **Introduction**

The BLM manages 27 National Monuments. Twelve have existing Resource Management Plans (RMP), 4 have RMP's that are in development, three have no RMP's, and eight have RMP's with amendments in process.

### **Background**

Executive Order 13792, "Presidential Executive Order on the Review of Designations Under the Antiquities Act," dated April 26, 2017, (Order or EO 13792) directed the Secretary to conduct a review of certain Presidential designations made under the Act, to determine if the designations conformed to the policies set forth in the Order. The Order instructed that two reports summarizing the review be provided:

- a. an Interim Report within 45 days, addressing the Bears Ears National Monument established by Proclamation No. 9558, dated December 28, 2016, and "other such designations as the Secretary determines to be appropriate for inclusion"; and
  - b. a Final Report within 120 days, summarizing the findings of the review for all other monument designations covered by the Order.
- The Interim Report was issued on June 10, 2017.
  - On December 4th the President issued the Presidential Proclamation Modifying the Grand Staircase-Escalante National Monument and the Presidential Proclamation Modifying the Bears Ears National Monument.
    - The Proclamation Modifying the Grand Staircase-Escalante National modifies the boundaries of the 1.7 million acres of Federal lands to 3 units: the Grand Staircase, Kaiparowits, and Escalante Canyons units of the monument (1,003,863 acres).
    - The Proclamation Modifying the Bears Ears National Monument modifies the boundaries of the 1.35 million acres of Federal lands to 2 areas: the Shash Jáa area and the Indian Creek area; and excludes from its designation and reservation approximately 1,150,860 acres.
  - On December 5th, in accordance with the Order, Secretary Zinke released a Final Report outlining the recommendations he made to the President on national monument designations under the Antiquities Act.
    - In the review the Secretary included DOI plans to undertake a review of existing monument management plans and update them to be consistent with public access, infrastructure, traditional use, tribal cultural use, and hunting and fishing rights.
    - In addition to the Bears Ears and Grand Staircase-Escalante National Monuments, the Final Report included recommendations to modify the boundaries and/or management of Cascade-Siskiyou, Gold Butte, Organ Mountains and Rio Grande del Norte National Monuments.

On September 15, 2017, Secretarial Order 3356 was issued which directs the BLM to "amend National Monument Management Plans to include or expand hunting, recreational shooting, and fishing opportunities to the extent practicable under the law." The BLM is developing an action plan to identify recommendations to amend or develop National Monument Management Plans to expand opportunities; and to identify potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments.

**Priority List**

In order to respond to the recent Proclamations and recommendations from the Secretarial Reports with available resources, each of the 27 national monuments was prioritized high to low. The criteria for determining the priorities were based on the following:

- Highest Priority: National Monuments designated by Presidential Proclamation and where Presidential actions following the 12/5/17 Secretarial Final Report have occurred.
- High Priority: National Monuments designated by Presidential Proclamation, and where concerns have been identified in the Secretary's December 5<sup>th</sup> Final Report, but where no Presidential action has occurred.
- Medium Priority: National Monuments not identified in the Secretary's December 5th Final Report, but identified as a high priority for increasing recreational access under S.O. 3356.
- Low Priority: National Monuments not identified in the Secretary's December 5th Final Report, or with no fishing, hunting or recreational shooting closures.

Based on the criteria, the following table shows the monuments in priority order, including the monument name, current planning status, the recommendations identified in the Secretarial Report, and a range of options to address the recommendations. The amending of proclamations and boundary revisions identified in the 09/05/17 Secretarial Report are outside the BLM's authority.

#	National Monument and State	Existing Land Use Plan	Current Planning Status	Recommendations identified in 09/05/17 Secretarial Report	Option 1	Option 2
<b>Highest Priority</b>						
1	<b>Bears Ears, Utah</b>	Monticello RMP, 2008.	NOI drafted	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Initiate plan revision for Indian Creek Unit, then for Shash Jaa Unit with USFS. Prepare MAC charters. Prioritize infrastructure projects.	
2	<b>Grand Staircase-Escalante, Utah</b>	GSENM MMP, 1999	NOI drafted  Currently a NOA for the GSENM DRMP-A/DEIS (livestock grazing amendment) is also routing in DTS.	Decrease in actual cattle from restrictions, limited motorized vehicle use, areas in GSENM contain several billion tons of coal, only NM with no public input.  Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Four new plans for Grand Staircase, Kaiparowits, Escalante Canyons Units, and lands previously in GSENM. Single EIS, 4 RODS.	
<b>High Priority</b>						

	<b>Cascade - Siskiyou, Oregon</b>	CSNM RMP, 2008  Soda Mountain Wilderness Stewardship Plan, 2012	The BLM is implementing the current plans.	<p>Motorized transportation off roads prohibited in original designation. Expansion only allows for off roads in limited cases and after transportation management plan is completed. Plan not yet initiated. Due to poor maintenance, remaining usable roads in often unsuitable for use.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.</p>	<p>Conduct an assessment on issues related to private lands, rec shooting, and the inclusion of O&amp;C lands for commercial timber harvest within the monument boundary to determine best methods to proceed.</p> <p>Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.</p>	
4	<b>Gold Butte, Nevada</b>	Las Vegas RMP, 1998.	A supplement to the <i>S.NV D.O. DEIS and GBNM</i> . A NOI was initiated. Scoping has not been initiated.	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.		

5	<b>Organ Mountains-Desert Peaks, New Mexico</b>	Mimbres RMP, 1993	In pre-planning stages, awaiting Notice of Intent to be published.	<p>Border security is a concern resulting from the designation, as the Proclamation restricts motorized transportation close to the border.</p> <p>Remoteness and topography of the Potrillo Mountain Complex lends itself to a drug smuggling route and needs to be monitored.</p> <p>Potrillo Mountain Complex also encompasses the Mesilla groundwater basin which has an unknown potential to address future water needs, recharge, salinity control, and storage.</p> <p>Designation could prevent access to parts of allotments. Vegetative management and other maintenance work could be restricted and further degrade the ability for ranchers to run cattle.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional</p>	<p>Prepare monument management plan for the OMDPNM.</p>	
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6	Rio Grande del Norte, New Mexico	Taos RMP, 2012	The RMP is currently being amended in an EA to address Monument management.	use; tribal cultural use; and hunting and fishing rights.  Lack of access to roads due to monument restrictions has left many grazing permittees choosing not to renew permits.  Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Prepare monument management plan for RGNNM, and address key access, infrastructure, BMP's, and habitat needs to improve hunting and fishing opportunities.	
<b>Medium Priority</b>						
7	Sonoran Desert, Arizona	Sonoran Desert National Monument RMP, 2012	Released a proposed RMP Amendment and Final EIS for recreational target shooting 10/20/2017.	Reviewed but not in Final Report.	Develop 3 new rec areas.	

8	<b>Sand to Snow, California</b>	BLM is preparing a NOI to begin scoping.	The BLM and US Forest Service have initiated planning.	Reviewed but not in Final Report.	Consider requirements of S.O. 3356 when developing the Monument Management Plan, including considering how recreational shooting activities could occur within the Monument and use of best management practices to reduce impacts.	Assure public input throughout the planning process regarding access, fishing, and hunting opportunities throughout SSNM planning process.  Continue to work with neighboring landowners (i.e. Wildlands Conservancy) to maintain access to the national monument for sportsmen.
9	<b>Basin and Range, Nevada</b>	Ely RMP, 2008.	Amendment to the RMP. A scoping report has been prepared.	Reviewed but not in Final Report.	Actions to enhance access would include completing route inventory and route designation, and maintaining designated routes.	
10	<b>Mojave Trails, California</b>	California Desert Conservation Area Plan of 1980, as amended.	A Monument Plan will be prepared, pending the outcome of the national monument	Reviewed but not in Final Report.	Consider the requirements of S.O. 3356	

			review under Executive Order 13792.			
11	<b>Berryessa Snow Mountain, California</b>	2006 Ukiah Field Office RMP	An RMP amendment will be prepared pending the outcome of the national monument review under Executive Order 13792.	Reviewed but not in Final Report.	Consider the requirements of S.O. 3356. Develop a travel management plan that considers the access needs of sportsmen. Renew MOU with CDFW	
12	<b>Carrizo Plain, California</b>	Carrizo Plain National Monument RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Continue to collaborate with CDFW to maintain access.	
13	<b>Ironwood Forest, Arizona</b>	Ironwood Forest National Monument RMP, 2013	BLM implementing current plan	Reviewed but not in Final Report.	Educational outreach expansion began two years ago and continues to include access presentations at the Desert Bighorn Sheep	
14	<b>Canyons of the Ancients, Colorado</b>	Canyons of the Ancients RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Develop Recreation Management Area Plan for Sand Canyon and Mockingbird Mesa	CANM is currently developing a <i>Destination Strategy</i> document to provide visitors with

					Recreation Areas to improve access for sportsmen and other recreational users.	additional information on safe access in the front and backcountry of the Monument.
15	<b>Upper Missouri River Breaks, Montana</b>	Upper Missouri River Breaks RMP, 2008	BLM implementing current plan	Reviewed but not in Final Report.	Plan amendment to improve and enhance access, hunting and fishing opportunities. Improve roads, parking, trailheads, interpretive kiosks, and supportive facilities to provide access routes for hunting, fishing, and recreation.	
16	<b>Fort Ord, California</b>	Hollister FO RMP for the Southern Diablo Mountain Range and Central Coast of California, 2007.	BLM implementing current plan	Not Reviewed under E.O. 13792	Amend plan for future recreational shooting opportunities once live munitions and explosives have been removed.	
17	<b>Pompey's Pillar, Montana</b>	Pompey's Pillar RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Address conservation easement with adjacent landowner	

					to provide additional trail access connections to the Yellowstone River and other BLM lands and a nearby fishing access point (Bundy Bridge).	
18	<b>Browns Canyon, Colorado</b>	Currently managed under the Royal Gorge Field Office RMP, 1996.	An independent joint BLM/USFS RMP is being prepared for BCNM. The RMP is currently in the BLM analysis of the management situation phase and USFS Assessment	Reviewed but not in Final Report.	Revise the 2001 Arkansas River Recreation Management Plan to manage commercial visitor use and access. Repair trails, install additional wayfinding signs, and install horse specific infrastructure (hitching posts), to improve visitor access.	
19	<b>California Coastal National Monument</b>	California Coastal National Monument Resource Management Plan (RMP), 2005	RMP is being amended to address additions to the Monument. A NOI prepared to start scoping for the Coton-i-	Not Reviewed under E.O. 13792	Address access and hunting and fishing opportunities in the Coton-i-Coast Dairies unit in the RMP amendment.	

			Coast Dairies unit.			
20	<b>Agua Fria, Arizona</b>	Agua Fria National Monument RMP, 2010	BLM implementing current plan	Not Reviewed under E.O. 13792	Conduct RMP assessment for potential plan amendment to consider how recreational shooting activities could occur within the Monument	
21	<b>Santa Rosa and San Jacinto Mountains, California*</b>	Santa Rosa and San Jacinto Mountains National Monument Management Plan, 2004	BLM implementing current plan	Not Reviewed under E.O. 13792 <i>*National Monument was Congressionally Designated</i>	Continue to manage in accordance with California Department of Fish and Wildlife hunting prohibition.	
22	<b>Kasha-Katuwe Tent Rocks, New Mexico</b>	Kasha-Katuwe Tent Rocks NM RMP (2007)	BLM implementing current plan	Not Reviewed under E.O. 13792	Maintain roads, routes and trails for recreation. Expand recreational opportunities such as opening newly acquired horse stables.	
23	<b>Prehistoric Trackways, New Mexico</b>	Prehistoric Trackways RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Roads, routes, and trails will be maintained to	

					continue to provide recreational access.	
<b>Low Priority</b>						
24	<b>Grand Canyon-Parashant, Arizona</b>	BLM/NPS Grand Canyon-Parashant RMP/General Management Plan, 2008.	No access restrictions identified.	Reviewed but not in Final Report.	Update hunter guide Special Recreation Permit EA. Improve Road Canyon (101) and Pocum Wash (1007) roads during the 2018 winter.	
25	<b>Vermilion Cliffs, Arizona</b>	Vermilion Cliffs National Monument RMP, 2008	No access restrictions identified.	Reviewed but not in Final Report.	Complete redevelopment of four wildlife water catchments on the Paria Plateau with Arizona Game & Fish Department	
26	<b>Craters of the Moon, Idaho</b>	The ROD for the Craters Amendment was signed in July 2017.	The BLM will begin implementation plan	Reviewed but not in Final Report.	Improve roads, trailheads, parking, interpretive kiosks, and supported facilities to provide access	
27	<b>San Juan Islands, Washington</b>	No RMP addressing these lands.	Currently developing alternatives for a monument specific RMP	Not Reviewed under E.O. 13792		

BLM National Monument Priority List					
#	National Monument and State	Existing Land Use Plan	Current Planning Status	Action	Funding
1	Bears Ears, Utah	Monticello RMP, 2008.	NOI drafted	Revision	1610/1711
2	Grand Staircase Escalante, Utah	GSENM MMP, 1999	NOI drafted	1 EIS, 4 RODS	1610/1711
3	Cascade Siskiyou, Oregon	CSNM RMP, 2008 Soda Mountain Wilderness Stewardship Plan, 2012	Implementation	Review Plan	
4	Gold Butte, Nevada	Las Vegas RMP, 1988.	A supplement to the S NV D O DEIS and GBNM A NOI was initiated. Scoping has not been initiated.	RMP	
5	Organ Mountains Desert Peaks, New Mexico	Mimbres RMP, 1993	In pre planning stages, awaiting Notice of Intent to be published.	RMP	
6	Rio Grande del Norte, New Mexico	Taos RMP, 2012	The RMP is currently being amended in an EA to address Monument management.	RMP	
7	Sonoran Desert, Arizona	Sonoran Desert National Monument RMP, 2012	Released a proposed RMP Amendment and Final EIS for recreational target shooting 10/20/2017.	Final EIS.	
8	Sand to Snow, California	BLM is preparing a NOI to begin scoping.	The BLM and US Forest Service have initiated planning.	RMP	
9	Basin and Range, Nevada	Ely RMP, 2008.	Amendment to the RMP. A scoping report has been prepared.	Supplement	
10	Mojave Trails, California	California Desert Conservation Area Plan of 1980, as amended.	In pre planning stages, awaiting Notice of Intent to be published.	RMP	
11	Berryessa Snow Mountain, California	2006 Ukiah Field Office RMP	BLM implementing current plan	Amendment.	
12	Carizzo Plain, California	Carizzo Plain National Monument RMP, 2010	BLM implementing current plan	Access	
13	Ironwood Forest, Arizona	Ironwood Forest National Monument RMP, 2013	BLM implementing current plan	None	
14	Canyons of the Ancients, Colorado	Canyons of the Ancients RMP, 2010	BLM implementing current plan	Develop Destination Strategy for backcountry	
15	Upper Missouri River Breaks, Montana	Upper Missouri River Breaks RMP, 2008	BLM implementing current plan	Amendment for access.	
16	Fort Ord, California	Hollister FO RMP for the Southern Diablo Mountain Range and Central Coast of California, 2007.	BLM implementing current plan	Amendment for access.	
17	Pompey's Pillar, Montana	Pompey's Pillar RMP, 2015	BLM implementing current plan	Conversation Easement	
18	Browns Canyon, Colorado	Currently managed under the Royal Gorge Field Office RMP, 1996.	An independent joint BLM/USFS RMP is being prepared for BCNM. RMP currently in AMS phase and USFS Assessment	Revision	
19	California Coastal National Monument	California Coastal National Monument Resource Management Plan (RMP), 2005	RMP is being amended to address additions to the Monument. A NOI prepared to start scoping for the Cotoñi Coast Dairies unit.	Amendment	
20	Aqua Fria, Arizona	Aqua Fria National Monument RMP, 2010	BLM implementing current plan	RMP Review.	
21	Santa Rosa and San Jacinto Mountains, California	Santa Rosa and San Jacinto Mountains National Monument Management Plan, 2004	BLM implementing current plan	None.	
22	Kasha Katwe Tent Rocks, New Mexico	Kasha Katwe Tent Rocks NM RMP (2007)	BLM implementing current plan	None.	
23	Prehistoric Trackways, New Mexico	Prehistoric Trackways RMP, 2015	BLM implementing current plan	None.	
24	Grand Canyon Parashant, Arizona	BLM/NPS GCP RMP General Management Plan, 2008.	BLM implementing current plan	Update hunter guide Special Recreation Permit EA	
25	Vermilion Cliffs, Arizona	Vermilion Cliffs National Monument RMP, 2008	BLM implementing current plan	Project work.	
26	Craters of the Moon, Idaho	The ROD for the Craters Amendment was signed in July 2017.	The BLM will begin implementation plan	Access work.	
27	San Juan Islands, Washington	No RMP addressing these lands.	Currently developing alternatives for a monument RMP	RMP.	